

# A303 Amesbury to Berwick Down

TR010025

**Deadline 7** 

8.1(1) - Statement of Common Ground – English Heritage Trust

APFP Regulation 5(2)(q)

Planning Act 2008

The Infrastructure Planning (Examination Procedure) Rules 2010

August 2019





#### Infrastructure Planning

#### Planning Act 2008

# The Infrastructure Planning (Examination Procedure) Rules 2010

## **A303 Amesbury to Berwick Down**

Development Consent Order 20[\*\*]

### **STATEMENT OF COMMON GROUND – English Heritage Trust**

Regulation Number:	Regulation 5(2)(q)
Planning Inspectorate Scheme	TR010025
Reference	
Application Document Reference	8.1(1)
Author:	A303 Amesbury to Berwick Down Project Team, Highways England and English Heritage Trust

Version	Date	Status of Version
Rev 0	03.05.2019	Deadline 2 Issue
Rev 1	09.08.2019	Deadline 7 Issue



#### STATEMENT OF COMMON GROUND

This Statement of Common Ground has been prepared and agreed by (1) Highways England Company Limited and (2) English Heritage Trust.

Signed ...

David Bullock
Project Manager
on behalf of Highways England

Date: 9 August 2019



Signed.....

Kate Logan Stonehenge Director

on behalf of English Heritage Trust

Date: 9 August 2019



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#### 1 Introduction

#### 1.1 Purpose of this document

- 1.1.1 This Statement of Common Ground ("SoCG") has been prepared in respect of the proposed A303 Amesbury to Berwick Down ("the Application") made by Highways England Company Limited ("Highways England") to the Secretary of State for Transport ("Secretary of State") for a Development Consent Order ("the Order") under section 37 of the Planning Act 2008 ("PA 2008").
- 1.1.2 The order, if granted would authorise Highways England to carry out the following works:
  - A northern bypass of Winterbourne Stoke with a viaduct over the River Till valley;
  - A new junction between the A303 and A360 to the west of and outside the WHS, replacing the existing Longbarrow roundabout;
  - A twin-bore tunnel approximately 2 miles (3.3km) long, past Stonehenge; and
  - A new junction between the A303 and A345 at the existing Countess roundabout.
- 1.1.3 This SoCG does not seek to replicate information which is available elsewhere within the Application documents. All documents are available at the deposit locations and/or the Planning Inspectorate website.
- 1.1.4 The SoCG has been produced to confirm to the Examining Authority where agreement has been reached between the parties to it, and where agreement has not (yet) been reached. SoCGs are an established means in the planning process of allowing all parties to identify and so focus on specific issues that may need to be addressed during the examination.
- 1.1.5 Unless otherwise stated, the facts set out in this SoCG are agreed between the parties to it. Facts and opinions that are not stated are not agreed and will be the subject of on-going discussion wherever possible to resolve, or refine, the extent of agreement or disagreement between the parties.
- 1.1.6 The SoCG records the current position for Deadline 7 on relevant issues of fact in respect of the Scheme described in the fourth draft of the Development Consent Order (submitted at Deadline 6). Unless a matter is stated as agreed, it cannot be taken be as agreed. This edition of the SoCG for Deadline 7 does not constitute the final body of agreement or disagreement between the parties as further relevant issues continue to be sought to be agreed on existing and further submitted information, between the parties within the Examination period.



#### 1.2 Parties to this Statement of Common Ground

- 1.2.1 This SoCG has been prepared by (1) Highways England as the Applicant and (2) English Heritage Trust.
- 1.2.2 Highways England became the Government-owned Strategic Highways Company on 1 April 2015. It is the highway authority in England for the strategic road network and has the necessary powers and duties to operate, manage, maintain and enhance the network. Regulatory powers remain with the Secretary of State. The legislation establishing Highways England made provision for all legal rights and obligations of the Highways Agency to be conferred upon or assumed by Highways England.
- 1.2.3 English Heritage Trust (EHT) cares for over 400 historic buildings, monuments and sites across the country. In their role as an independent charity, English Heritage Trust's purpose is to conserve these sites to the highest standards possible, in keeping with their status as part of England's national heritage. EHT manages and conserves the Stonehenge monument on behalf of the nation.

#### 1.3 Terminology

- 1.3.1 In the tables in the Issues chapter of this SoCG "Not Agreed" indicates a final position and "Under discussion" indicates where these points would be the subject of on-going discussion between the parties with the aim, wherever possible, to resolve, or refine, the extent of disagreement between the parties. "Agreed" indicates where the issue has been resolved.
- 1.3.2 It can be taken that any matters not specifically referred to in the Issues chapter of this SoCG are not of material interest or relevance to English Heritage Trust, and therefore have not been the subject of any discussions between the parties. As such, all matters of material interest or relevance to English Heritage Trust can be read as agreed, except to the extent that they are noted as 'not agreed' or 'under discussion' in this SoCG.



## 2 Record of Engagement

- 2.1.1 A summary of the meetings and correspondence that have taken place between Highways England and English Heritage Trust in relation to the preparation of this Statement of Common Ground are outlined in table 2-1.
- 2.1.2 In addition to table 2-1, it is acknowledged that English Heritage Trust has also attended the following stakeholder work groups:
  - Stakeholder Strategy Board;
  - Heritage Monitoring and Advisory Group (HMAG);
  - Scientific Committee;
  - UNESCO World Heritage Committee Engagement Group;
  - Environmental Group (including sub-groups, e.g. Heritage and Landscape);
  - Communications Group;
  - Benefits Steering Group; and
  - Attendance at regular design progress reviews held by Highways England, to participate in discussion on matters of design with potential impact on the OUV of the WHS.
- 2.1.3 All of the meetings associated with these groups in relation to the Scheme are not detailed here.

Table Error! No text of specified style in document.-1 – Record of Engagement

Date	Form of correspondence	Key topics discussed and key outcomes (the topics should align with the Issues tables)
24 April 2018	Letter attached to email	Response to public consultation on proposed route.
13 August 2018	Letter attached to email	Response to supplementary consultation on Scheme design changes.
30 November 2018	Meeting	Meeting to discuss CPO and issues relating to NMU access at the Stonehenge Visitor Centre.
7 December 2018	Email	EHT receive first draft of Statement of Common Ground from Highways England.
11 December 2018	Telephone conference call	Call to discuss the initial draft of the Statement of Common Ground.
10 January 2019	English Heritage Trust Representation to PINS	English Heritage Trust register as an Interested Party; English Heritage Trust submit Relevant Representation to PINS.
12 April 2019	Email	Highway's England emailed updated draft Statement of Common Ground to EHT.
28 May 2019	Meeting	Meeting between EHT and Highways England to discuss matters within the SOCG.
2 August 2019	Telephone call	Call between EHT and Highways England to discuss matters within the SOCG.
8 August 2019	Telephone call	Call between EHT and Highways England to discuss matters within the SOCG.

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2.1.1 It is agreed that this is an accurate record of the key meetings and consultation undertaken between (1) Highways England and (2) English Heritage Trust in relation to the issues addressed in this SoCG.



# **3 Matters Agreed**

Table 3-2 – Matters Agreed

Ref	Document	Document Section	Sub-section	English Heritage Trust Comment	Highways England Response	Status
3.1	[REP5-012]	Section 2	Summary of EHT's position Paragraph 2.1	EHT is supportive of the A303 tunnel project as it has the potential to further transform the Stonehenge part of the Stonehenge and Avebury World Heritage Site (WHS) and make significant improvements to the setting of the Stonehenge monument (which is one of the WHS's attributes of Outstanding Universal Value) and people's experience of them, provided the project is well designed and located sensitively.	Highways England acknowledges English Heritage Trust's comment regarding the Scheme.	Agreed
3.2	[REP2-090]	Impact on the cultural heritage affected by the scheme in particular the landscape around Stonehenge (DCO ref ES Chpt 6)	Paragraph 9.1.2	EHT welcomes the scope for linking Stonehenge back to its wider landscape and making it possible for people to explore more of the WHS. We also welcome the reconnecting of the line of the Avenue across the current A303 and down to West Amesbury so it may be walkable in the future which has been achieved by the	Highways England acknowledges English Heritage Trust's response regarding the positioning of the Eastern Portal in respect of the Avenue. The Eastern portal design has taken the Avenue into consideration, and the sensitive location as part of the DCO application.	Agreed



				re-positioning of the Eastern portal.		
3.3	[REP2-090]	Section 9.6	Paragraph 9.7	EHT want assurances that noise and vibration levels at Stonehenge Cottages identified in the Environmental Statement are not exceeded and will not negatively impact upon the building or people living there.	Based on the distance between the Cottages and the construction work on the surface, a significant construction noise effect has not been identified at the Cottages (see Table 9.14 in the Noise and Vibration Chapter of the ES [APP-047]).  The predicted vibration levels at Stonehenge Cottages due to tunneling are reported in Table 9.15 of the ES. Chapter 9 [APP-047], paragraph 9.9.20 reports the impacts at Stonehenge Cottages as being above the Significant Observable Adverse Effect Level (SOAEL) for annoyance, but well below the onset of cosmetic damage criteria.  Monitoring of vibration is proposed to start when the Tunnel Boring Machine (TBM) is within 250m of the Cottages. This was included in the deadline 3 version of the OEMP [REP3-007] at item MW-NOI6. At this distance the predicted vibration level is less than half the Lowest Observed Adverse Effect Level (LOAEL) for vibration annoyance effects and therefore would allow for a period of monitoring to occur before there is a risk of	Agreed



	perceptible vibration.	
	If this monitoring indicates that PPV levels exceeding 1mms-1 are likely to occur for a period of 48 hours or more during each tunnel bore and providing the property is lawfully occupied as a permanent dwelling, residents of Stonehenge Cottages will be offered temporary re-housing. This is secured through MW-NOI5 of the OEMP.	
	In addition, MW-NOI5 of the OEMP provides that condition surveys on Stonehenge Cottages shall be undertaken pre-and post 11unneling operations. Should it be identified that damage has occurred to the Cottages as a consequence of the works, appropriate remedial works shall be undertaken in consultation with the parties holding an interest in the land in question. It is acknowledged that Historic England and English Heritage hold interests as a landowner and representative of HBMCE at Stonehenge Cottages and, in the unlikely event that remedial measures are required, both would be consulted on those measures.	

#### A303 Amesbury to Berwick Down



	3.4	Public Consultation Response	Potential safety risks	Paragraph 1	English Heritage Trust state that "Directing pedestrians, cyclists and carriages to cross the A344 near to Airman's Corner roundabout at the entrance of the Stonehenge Visitor Centre and to traverse through the coach park into parking bays where vehicles will be reversing and maneuvering is clearly very dangerous to public right of way (PROW) users and our visitors. We welcome the removal of the PROW crossing the A344 into the Stonehenge coach park although remain opposed to the PROW for reasons outlined in 4.8.	Highways England acknowledges English Heritage Trust's concerns. The link into the coach park has been removed following the supplementary consultation. Highways England continues to liaise with English Heritage Trust regarding the scheme design.	Agreed
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## **4 Matters Under Discussion**

**Table 4-1 Matters Under Discussion** 

Ref	Document	Document Section	Sub-section	English Heritage Trust Comment	Highways England Response	Status
4.1	[REP2-090]	Section 9.5 Presentation and appearance; and Additional comments	Paragraph 9.5.2	English Heritage Trust seeks clarification on a number of points relating to the organisations ongoing involvement in the detailed design process.  Due to the highly sensitive heritage environment and significance of Stonehenge and the WHS, EHT seeks to be involved in the development of detailed design and finishes and intends to continue discussions with HE over this to ensure provision in the OEMP is more robust and effective.  English Heritage Trust seek further details now and a provision in the DCO to secure our future involvement on design details as the project develops to ensure the OUV of the WHS is protected.	Highways England welcomes further engagement with English Heritage Trust with regards to the detailed design.  The Outline Environmental Management Plan (OEMP) [REP6-011] includes a design vision together with a set of design principles for key elements of the Scheme. Highways England will consult key stakeholders, including English Heritage Trust, on the external appearance of the following elements of the Scheme within the World Heritage Site:  a) The tunnel service buildings (Work No.1D(ii));  b) Portals structures (Work Nos. 1E(ii) and 1G(iii)), retaining walls (part of Work Nos. 1D(ii) and 1H(ii)) and Green Bridge Four (Work No.1d(i)); and  c) Public rights of way, including pedestrian, cycling and nonmotorised user provision and	Under Discussion (until finalisation of the OEMP)



					wayfinding including surfacing, materials, fencing and gating.  Outside of the World Heritage Site Highways England will consult key stakeholders, including English Heritage Trust, on the external appearance of the following:  a) Signing and lighting at the new Longbarrow junction (Work No.1C(ii)); and b) Signing and lighting at the Countess junction (Work No.1H(iv)).  Design principles are set out in Table 4.1 of the OEMP issued at deadline 6 [REP6-011] and have been developed through extensive engagement with heritage stakeholders, including English Heritage Trust.  The process for consultation, through a stakeholder consultation design group of which English Heritage Trust is a member, is set out within section 4 of the OEMP.	
					The OEMP is secured by Requirement 4 of the draft DCO [REP6-005].	
4.3	[REP2-090]	Section 9.12 Impact on EHT & HBMCE land	Paragraph 9.12.1	English Heritage Trust "understands that there is potential for the restriction of future archaeological	As noted in the Statement of Reasons [APP-023] and response to ExA question CH.1.27,	Under Discussion



		and land interests		research within the affected part of the WHS (e.g. above the tunnel route). This would be contrary to the provisions of the Stonehenge WHS Management Plan."  Highways England has presented information on the tunnel restriction, set out in response to ExA question CH1.27 [REP2-025] and English Heritage Trust has had the opportunity to comment on the principles set down. Details setting out the process for operation of the restriction, together with finalized wording, is awaited.	restrictions are required above the tunnel in order to secure protection of the tunnel from potentially conflicting future development and works that might jeopardise the structural integrity of the tunnel. Highways England continues to engage stakeholders to finalise details.	
4.4	[REP2-090]	Section 9.4 Ease of access to the English Heritage Visitor Centre and Stonehenge	Paragraph 9.4.1	English Heritage Trust state that "As well as conserving the site of Stonehenge, it is part of [English Heritage Trust's] remit to welcome visitors to the site hoping that we will inspire people to value, visit and enjoy it. [English Heritage Trust] wants to ensure visitors have an easy route to the Stonehenge Visitor Centre, both during the construction phases and after the scheme is finished. Ease of access and signage to the Stonehenge Visitor Centre is key to this. We understand that visitors will be directed to approach the Visitor Centre from slip roads leading to two new roundabouts at the Western end. The DCO and application papers do not give any	As required by the OEMP [REP6-011], which is secured through Requirement 4 of Schedule 2 to the draft Development Consent Order [REP6-005], the main works contractor will prepare and implement a detailed Traffic Management Plan which will include details of temporary construction signage and access arrangements, in consultation with relevant organisations, including English Heritage Trust (MW-TRA2).  Highways England acknowledges English Heritage Trust's concerns relating to signage during operation. A detailed signage strategy will be developed during	Under Discussion



detail on what road signage will be the detailed design stage. It will installed except to sav that it will include clear signing from the have minimal impact and limited to A303 directing traffic to use the Longbarrow junction for access to minimise unnecessary clutter. We would like to work with HE to ensure the Stonehenge Visitor Centre. the route is clear and intuitive and The OEMP [REP6-011] contains the language is clear and helpful for two provisions that relate to drivers wanting to visit Stonehenge operational signage. - many of who are overseas Design Vision at 4.2.6(d) (which visitors." will inform the detailed design) English Heritage Trust expects to provides that: have the opportunity to comment on Road signage should be designed signage proposals and that a detailed signage strategy is for minimal impact, ensuring no included as a requirement in the unnecessary clutter, while ensuring the route is safe. DCO. Principle P-SL2 states: Road signs to be located as to avoid adverse impacts on the setting of monuments or interrupting views between Neolithic and Bronze Age monuments, wherever practicably possible. Following ongoing discussions with EHT, an additional provision will be made in the next revision OEMP that 'During development of the operational signage strategy for the Scheme, the main works contractor shall consult with English Heritage Trust, Wiltshire Council and, where relevant, other parties with regard to tourism signage needs.'



4.5	[REP2-090]	Ease of access to the English Heritage Visitor Centre and Stonehenge. and Negative impacts on EHT charitable business.	Paragraph 9.4.3 and Paragraph 9.10	EHT make the point that regardless of the plans to reduce the impact of the construction on the local road network, we are concerned that many drivers (particularly tourists to Stonehenge) will be put off travelling to the site due to the perceived disruption caused by construction. EHT is in talks with HE about how this can be mitigated. This is deeply concerning for EHT as maintaining visitor numbers at Stonehenge is crucial to the future sustainability of the charity and therefore the care of the National Heritage Collection. See 9.6 for further information on EHTs position.  EHT is conscious that there is potential for negative impacts for	Highways England understands the concerns of English Heritage Trust with respect to how the general public and visitors may potentially perceive the proposed development to be detracting from the visitor experience at Stonehenge.  The OEMP [REP6-011] Table 2.1 requires Highways England to liaise with English Heritage Trust to ensure that sufficient up to date information is made available to the public via the roles and responsibilities of the Community Relations Manager.  In addition, Highways England is committed to working in collaboration with EHT to develop a communications strategy that	
				our charitable business during the construction phase of the works arising from poor air quality, noise and vibration, visual impact and pollution. This impact could extend to potential visitors who choose not to visit to 'avoid' the road works and so miss the opportunity to visit and experience Stonehenge. We know from other EHT properties that traffic disruption and extensive negative publicity related to it can have a significant impact on visitation levels EHT believes there is a need for a plan to mitigate this	mitigates impacts associated with the public perception of the proposed development for domestic and international visitors and well as the tourism trade. The form and mechanism for securing this collaboration is under discussion and will be confirmed through an exchange of letters.	



				and additional monitoring of unintended consequences on the EHT charitable business during the construction phase.		
4.6	[REP2-090]	Section 9.15 Public Rights of Way, NMU routes and vehicular access across the WHS	Paragraph 9.15.2	[English Heritage Trust] supports Wiltshire Council's proposal to amend the DCO and downgrade Byways 11 and 12.	Highways England notes that Wiltshire Council have brought forward proposals to change the DCO to provide for the changes that EHT seek. In its Deadline 4a [REP4a-001] and Deadline 6 [REP6-037] submissions, Highways England has set out its view that it does not support this change and that the impact of such change will need to be assessed by Wiltshire Council to allow full consideration of the issue within the Examination.	Under Discussion
4.7	[REP2-090]	Sections 9.4 Ease of access to the English Heritage Visitor Centre and Stonehenge and Section 9.6 Construction Impacts	Paragraphs 9.4.1 to 9.4.3 And Paragraph 9.10(sic)	. EHT seeks further clarity on construction impacts and how they will be monitored and mitigated particularly noise and vibration levels at the Visitor Centre and the Stonehenge Monument. Further clarity on monitoring methodology is needed. This is required in order to safeguard the Stonehenge monument for future generations and also the collections on display at the Visitor Centre to ensure that future loans and exhibitions are not jeopardized.	Highways England has provided information as part of the application documentation (as summarised in [REP3-013], paragraphs 28.1.2-28.1.10) to enable EHT to understand the likely impacts of temporary infrastructure, construction activities and traffic.  The closest construction works to the Visitor Centre (receptor C15 in the construction assessment detailed in the Noise and Vibration Chapter of the Environmental Statement (ES) [APP-047]) are associated with the realignment of	Under Discussion



	the A360 and are approximately
	500m away. The distance to the
	closest approach of the Tunnel
	Boring Machine (TBM) is over
	1.4km. At these separation
	distances the level of vibration
	generated by construction works
	will not be perceptible. The OEMP
	[REP6-011] requires the main
	works contractor to liaise regularly
	with the Stonehenge Visitor
	Centre and maintain/update
	information at the centre to advise
	visitors of the works taking place
	(MW-G31).
	The OEMP [REP6-011] provision
	PW-G1 requires a detailed
	Construction Environmental
	Management Plan (CEMP) to be
	prepared by Highways England's
	appointed contractor, which will
	be based on, and incorporate the
	requirements of the OEMP.
	The OEMP requires certain
	management plans to be
	appended to the CEMP. Under
	provision MW-TRA2, a Traffic
	Management Plan (TMP) is to be agreed with EHT as a member of
	HMAG. The requirements for the
	TMP include for plans to be produced that show the roads to
	be used to deliver principal
	construction materials to site
	(paragraph f)) and the haul routes



					to be used (paragraph g)). As a component to the CEMP, the TMP can be updated when necessary.  The OEMP also requires the main works contractor to establish a noise and vibration management plan (MW-NO14), which includes the requirement to establish noise and vibration monitoring protocols at the Stonehenge Visitor Centre. In addition, in the latest iteration of the OEMP [REP6-011], a specific obligation has been added in MW-NO16, such that vibration monitoring will be undertaken at the Stonehenge Visitor Centre and the Stonehenge Wisitor Centre and the Stonehenge monument during the construction period. The details, including the location, of vibration monitoring at the Stonehenge monument will be determined in consultation with the English Heritage Trust and set out in the Noise and Vibration Management Plan.	
					Compliance with the OEMP is secured by Requirement 4 of Schedule 2 to the draft DCO.	
4.8	[REP2-091] And	Assessment of the Scheme	Public Rights of Way, second paragraph	English Heritage Trust originally stated in its Relevant Representation (RR-1725) that it	As set out in Highways England's Written Representations [REP3-013] (paragraphs 28.4.1 to 28.4.3	Under discussion



[REP6-053]	And	And	objects to the proposal to create a	refer) Highways England
_	DC.2 Draft	DCO.2.52,	restricted byway running alongside	proposes to amend the route and
	Development	page 11.	the A360 within the boundary of the Stonehenge Visitor Centre complex	the status of the new public right of way comprised in References U
	Consent Order		on the grounds of negative impacts	and UA as shown on the Rights of
	(dDCO)		on safety, security, operations	Way and Access Plans [APP-009]
			(including car parking), heritage and	(on Sheet 14) and identified in
			local road users.	Schedule 3 to the draft
				Development Consent Order [REP6-005]. This route is the
			EHT felt there were alternative	proposed restricted byway which
			routes that would not give rise to the	would run from the southern
			impacts above, including following,	boundary of the Stonehenge
			but outside the boundary of the	Visitor Centre to Airman's Corner
			Visitor Centre site to the east of the Centre. This route is outside the	roundabout.
			land identified for compulsory	Highways England recognise the
			acquisition.	effort made by English Heritage Trust to work with Highways to
			As confirmed in the Deadline 6	explore alternatives – the
			Response to Examining Authority's	preferred option has been tabled
			Second Round of Written Questions	during the examination of the
			(REP6-045), EHT continues to work	DCO application (see the written
			with Highways England to discuss alternatives and measures to	submissions of oral submissions made at the Compulsory
			reduce the risks we believe this new	Acquisition Hearing held on 9 and
			PROW introduces.	10 July 2019 by English Heritage
			Whilst EHT welcomes the open and	[REP5-012] and by Highways
			constructive dialogue with Highways	England [REP5-002]).
			England we remain concerned that	However, this would require land
			alternative routes (that do not give	that is owned by a third party and
			rise to the risks highlighted in previous EHT Written	which is located outside the Order limits. The landowner has
			Representations) are not being	indicated that it is not prepared to
			pursued. We understand this is	negotiate for the acquisition of the
			because the most appropriate	



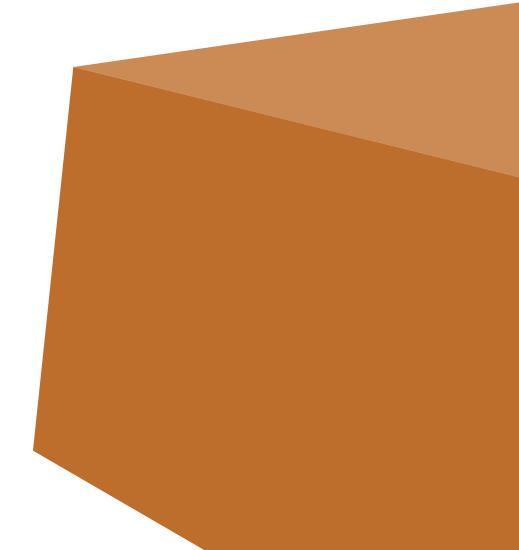
		alternatives fall outside of the 'red line'.	land needed for this alternative route.	
	EHT understands that Highways England is focusing on amending the existing proposal to deliver improvements to the current DCO proposal and we have provided feedback to Highways England on this in order to assist Highways	Therefore, Highways England is instead consulting on two further potential options (A and B) for a change to the route proposed in the DCO application [AS-067, Section 9].		
		England with its proposals.	The Momentum Transport Consultancy report "A360 PROW Route Options Review" report	
		However, EHT remain concerned that our road safety concerns and operational impacts remain – even if attempts are being made to reduce them. In particular, for example, the same potential for conflict between vehicles and non-motorised users particularly at the Visitor Centre access remains and, there is still a loss of parking.	dated 1 May 2019 [REP2-092] commissioned by EHT, states the safety issues raised by each of the options under consideration for the route. Highways England will respond to this report at deadline 7 and continues to work with English Heritage Trust to identify a solution that is acceptable to all parties and capable of delivery.	
		Therefore, our objection is maintained.		
		EHT remains open to discussions that would fully resolve its concerns and await sight of a response to the Momentum assessment prepared on behalf of EHT.		



# **5** Matters Not Agreed

5.1.1 There are currently no matters which are not agreed.

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